



Legislative Priorities

November 28, 2018





Annual Legislative Process

- ✓ Solicit Legislative Initiatives
 - ✓ 75 Community Organizations (August)
 - ✓ County Council Workshop (September/October)
 - ✓ Municipal Mayors (September)
- ✓ Public Engagement
 - ✓ County Executive Town Hall (October)
- ✓ Delegation Meeting with County Executive (November)
- ✓ Delegation Meeting Public Hearing (December)





Legislative Package

- ✓ No Local Bills
- ✓ Position Statement:
 - ✓ School Construction and Renovation Funding
 - ✓ Paratransit Funding
 - ✓ Agriculture and Farming Initiatives
 - ✓ Frederick Community College
 - ✓ League of Women Voters
 - ✓ Frederick Community Action Agency (FCAA), City of Frederick Initiatives





State Issues

- ✓ Kirwan Commission Recommendations
- ✓ Implementation of Next Generation of 9-1-1
- ✓ Legislation related to Small Cells – 5G
- ✓ Need for funding Paratransit





Kirwan Commission Recommendations Public Education



Keeping the promise *of public education*



Implementation of Next Generation of 9-1-1



Expect Legislation to:

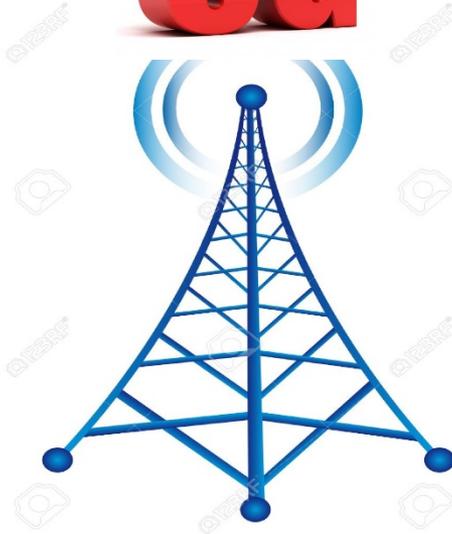
- Support statewide transition to new technology for Next Generation 9-1-1
- And provide state and local funding





Legislation related to Small Cells – 5G

5G



Balancing Technology and Local Needs

Concerns:

Loss of Local Zoning Authority
Property Rights



Need for funding Paratransit



ISSUE: Paratransit service for seniors and people with disabilities are growing, state funding is flat, and services are not meeting demand

Point of Contact:

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Legislative Affairs Webpage

www.FrederickCountyMD.gov/legislative





2019 LEGISLATIVE PRIORITIES

FREDERICK COUNTY GOVERNMENT

November 28, 2018



County Executive Jan H. Gardner



FREDERICK COUNTY GOVERNMENT

OFFICE OF THE COUNTY EXECUTIVE

Jan H. Gardner
County Executive

Raymond V. Barnes, Jr., Chief Administrative Officer

November 28, 2018

Delegation Members,

Attached is a copy of the County's Legislative Priorities for the upcoming General Assembly Session in 2019. The package includes a number of position statements generated by the County Executive and the public on the following topics.

- School Construction and Renovation Funding
- Paratransit Funding
- Agriculture and Farming Initiatives
- Frederick Community College
- League of Women Voters
- Frederick Community Action Agency (FCAA), City of Frederick Initiatives

In addition, attached is a slide deck that includes a list of statewide legislative items the county is interested in for the upcoming legislative session.

- Kirwan Commission Recommendations
- Implementation of Next Generation of 9-1-1
- Legislation related to Small Cells – 5G
- Need for funding Paratransit

We look forward to working with you in the upcoming legislative session. Thank you for all you do for Frederick County.

Sincerely,

Jan H. Gardner
Frederick County Executive



JAN H. GARDNER
Frederick County
Executive

POSITION STATEMENT
School Construction and Renovation
Funding

County Position: SUPPORT

Frederick County Executive Jan Gardner requests the Frederick County Delegation's support for an increase in state funding for school construction and renovation funding.

School construction is the top legislative priority for Frederick County. All children deserve a seat inside a modern 21st Century school to keep the promise of public education. Adequate school facilities are fundamental to ensuring a high quality education.

The state's commitment to school construction capital funding should increase in recognition of increases in the overall size of schools and to address increased costs to meet school construction mandates.



JAN H. GARDNER
Frederick County
Executive

POSITION STATEMENT
Paratransit Transportation Funding

County Position: SUPPORT

The Frederick County Executive and County Council urge support for increased state funding for Paratransit Services. The Frederick Transportation Services Advisory Council (TSAC) also seeks state support for additional funding for Paratransit.

Frederick County is experiencing a significant demographic increase in our senior population, defined as people over the age of 65. This age cohort is expected to grow in Frederick County at a rate twice as fast as the State of Maryland and twice as fast as the nation. Along with this increase in the senior population comes an increase in demand for Paratransit services to take low-income seniors and people with disabilities to medical appointments.

The County's Paratransit service for seniors and people with disabilities are growing, state funding is flat, and services are not meeting demand. Transit-plus denials for trip requests have been increasing over the last 10 years from none to a projected 4,500 in FY19. The senior population is growing significantly and this trend will continue. Funding for Transit-plus is provided by the State (\$159,159) and the County (over \$500,000). State funding has been flat for over 15 years, and the County has provided increases for rising salary and fringe costs, when applicable.

Demand for service is growing. New registrations have grown to over 800 annually. Even one trip request per month from new customers increase demand by over 9,600 trips. Reservations for trips grew by 7% in FY18 and are projected to grow by 21% in FY19, from 52,658 to 63,796. Requests for trips to dialysis have grown each year and are projected to grow another 7% in FY19, which will make dialysis trips 40% of total Transit-plus trips.



JAN H. GARDNER
Frederick County
Executive

POSITION STATEMENT

from Public

Agriculture and Farming Initiatives

Public Position: SUPPORT

The Frederick County Farm Bureau submitted a request for the Frederick County Delegation's advocacy of the following agriculture and farming legislative initiatives.

1. *Md. State Cover Crop Program*, funding is not keeping pace with the increased acreage plus farmers have lost incentives associated with the program. Farmers cannot apply manure in the spring to the cover crops. Commodity grain acres to be harvested are no longer paid for in the program. Since this is the most beneficial program to enhance Bay health agricultural producers are asking for adequate funding to be maintained.
2. *Conowingo Dam*, urge the Delegation to support the Governor's efforts to begin the dredging of the dam and insist Pennsylvania and the Power Company pay their fair share of the dredging costs.
3. *Agriculture Sales Tax Exemption*, urge the Delegation to support Agriculture by continuance of the Agriculture Sales tax exemption.
4. *Agriculture Education Curriculum*, urge the Delegation to support increasing funding for middle and high school agriculture education programs.
5. *Wildlife Control*, urge the Delegation to support the increase in hunting bag limits and/or increasing the length of the hunting season to help control ever increasing wildlife populations, of deer, geese and bear.



JAN H. GARDNER
Frederick County
Executive

POSITION STATEMENT

from Public

Frederick Community College (FCC)
Initiatives

Public Position: SUPPORT

The following items are supported by FCC and are part of a larger list of legislative proposals that are being developed by Maryland Association of Community Colleges (MACC) for the 2019 Legislative Session.

Operating Budget Request

In accordance with current statute, the Governor's 2020 budget will tie the state funding for community colleges at 23% of the funds granted per FTE at select four-year colleges & universities for the 15 Cade-funded institutions and at 62.5% for BCCC. This is a 1% increase in the percentage tie over the 2019 appropriation and a 1.5% increase for BCCC. FCC supports full funding of the Cade formula.

Capital Budget Request

FCC requests support of the Maryland Association of Community Colleges Capital Prioritization List, which includes State funding for the following FCC projects:

- Renovations to Building E – Construction
- Renovations to Building E – Completion
- Renovations to Linganore Hall Building L – Design

Maryland Community College Promise Scholarship

The recently enacted Maryland Community College Promise Scholarship provides for an initial appropriation of \$15 million annually to provide tuition and fees for students entering our institution within two years of receiving their high school diploma.

FCC supports the Governor's recently announced College Affordability Initiative that expands the Maryland Community College Promise Scholarship to allow those students transferring from a community college with an Associate degree to continue at a four-year institution for a Bachelor's degree; allows Marylanders to deduct 100% of interest paid on student loans from their income tax return; and, doubles the deduction for participating in the Maryland 529 college savings plans.

Continued on the back

Students with Disabilities

Community colleges are the only segment of higher education that are required by State statute to waive tuition for students with disabilities. The 2006 Maryland General Assembly adopted a grant program to assist the colleges with the additional services needed to support students with disabilities. However, the grant has not been funded since 2009. FCC supports supplemental funds to provide the necessary services and equipment to support community college students with disabilities.

Partnership for Workforce Readiness

Maryland's community colleges continue to face fiscal constraints in providing and maintaining state-of-the-art equipment needed for the ever-evolving career and technology training that is needed to prepare a workforce that can compete globally. FCC supports a State matching grant in the amount of \$200,000 per campus that would match donations made by businesses and industries for workforce training needs.

Open Educational Resources

The costs of textbooks increased 65% in the past decade and continues to be a barrier for college completions. Some sources have estimated that textbooks costs can amount to approximately one-third of the annual cost of a community college education. Working with the University System of Maryland, FCC supports a \$5 million supplemental grant to assist our departments and faculty in replacing textbooks and course materials with open educational resources.

Tuition Waivers

FCC opposes any increase in state-mandated tuition waivers for select segments of the population. These waivers cost the institutions approximately \$10 million in lost revenue dollars each year. Waivers drive up costs for all students and thus undermine the key community college mission of affordability.



JAN H. GARDNER
Frederick County
Executive

POSITION STATEMENT

from Public

League of Women Voters of Frederick
County Initiatives

Public Position: SUPPORT

The following items are supported by the League of Women Voters of Frederick County for the 2019 Legislative Session.

Support for Public Education (and opposition to vouchers for private education), public education is the top legislative priority for Frederick County. All children deserve a seat inside an adequate school building and a quality education.

Ethics in Government, support legislation that strengthen ethics at all levels of government to foster public confidence in government and for guiding elected officials.

Anti-Human Trafficking, support legislation that will increase legal protections for youth victims of human trafficking, and to provide services to such victims.



JAN H. GARDNER
Frederick County
Executive

POSITION STATEMENT

from Public

Frederick Community Action Agency
(FCAA), City of Frederick Initiatives

Public Position: SUPPORT

The following items are supported by the FCAA of the City of Frederick for the 2019 Legislative Session.

HUD Housing Choice Voucher Program, support for DHCD to adopt a “Homeless Preference” for the HCV Program, such a preference would have a tremendous and immediate impact on reducing homelessness in Maryland especially for homeless families with children.

SSI/SSDI Outreach, Assessment, and Recovery (SOAR) Program, support for the expansion of the Maryland SOAR Program in order to assist people with SSI/SSDI applications who are homeless and disabled due to medical impairment, developmental disabilities, serious mental health conditions, or co-occurring disabilities.

Emergency Medical Services Providing Mobile Crisis Response and Treatment, support for an increase in training for Emergency Medical Technicians and Paramedics followed by protocols to address the mental health crisis could significantly expand the availability of resources reducing unnecessary utilization of local hospital emergency departments.

Need for Paratransit Funding

ISSUE: Increasing demand for paratransit service for seniors and people with disabilities without additional resources.

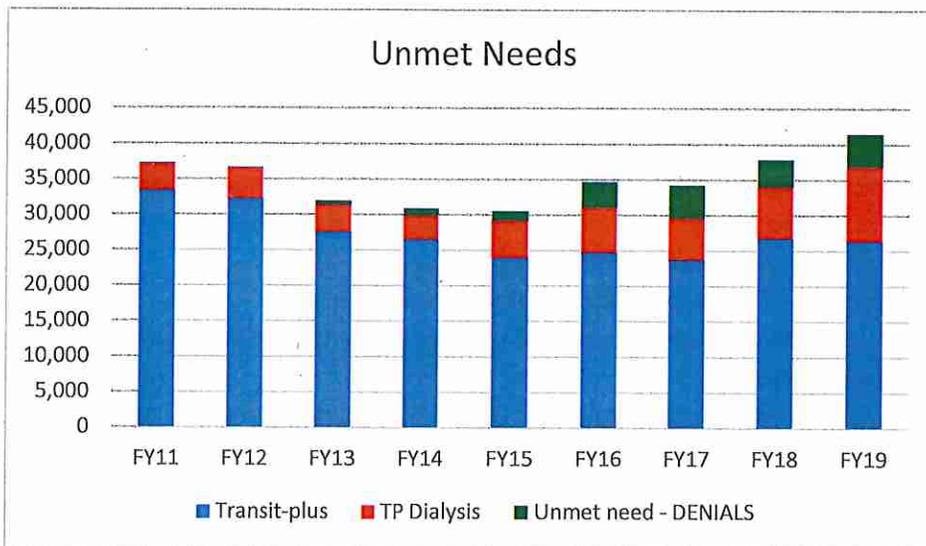
Transit-plus denials for trip requests have been increasing over the last 10 years from none to a projected 4,500 in FY19. The senior population is growing significantly and this trend will continue.

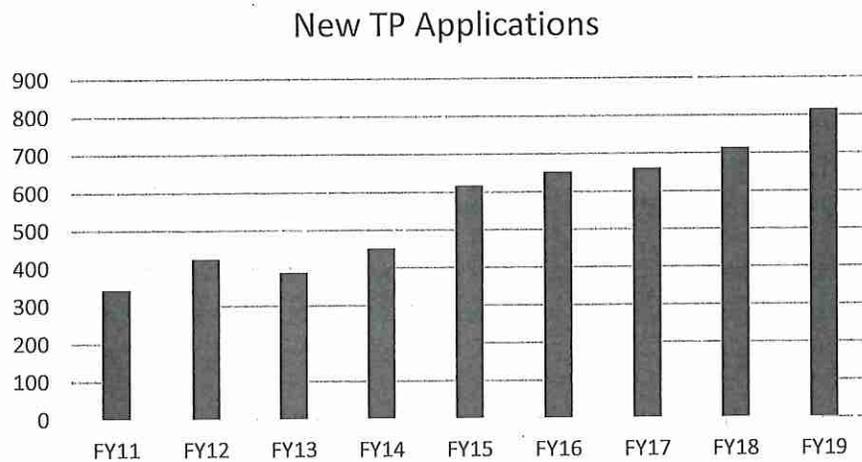
Funding for Transit-plus is provided by the State (\$159,159) and the County (over \$500,000). State funding has been flat for over 15 years, and the County has provided increases for rising salary and fringe costs, when applicable.

Demand for service is growing. New registrations have grown to over 800 annually. Even one trip request per month from these new customers increases demand by over 9,600 trips.

Reservations for trips grew by 7% in FY18 and are projected to grow by 21% in FY19, from 52,658 to 63,796.

Requests for trips to dialysis have grown each year and are projected to grow another 7% in FY19, which will make dialysis trips 40% of total Transit-plus trips.





Measures taken:

Transit has provided resources to mitigate the flat funding over the last 10 years, including:

- **Additional Funding Source:** Utilized another funding source for ADA eligible trips
- **New Service:** Taxi Access Program (TAP) for Transit-plus customers with availability 365/24/7.
- **Cancellation management:** Instituted progressive penalties for excessive cancellations, which usurp resources that could otherwise be used to supply denied trips. Cancellations decreased by 17% in FY17 and by another 15% in FY18.
- **Training:** Provide training to senior and other groups on how to use the fixed route system.
- **Legislative:** Dialysis trips over the last several years for Transit-plus have been approximately 40% of total local trips. This billion dollar for-profit industry usurps a significant amount of resources nation-wide from a service provided by tax dollars of our citizens.

There has been some success in bringing this issue to light to find a solution:

- In 2014, a study was commissioned by the General Assembly that documented the trends of this emerging issue
- In 2017, a ruling by the Office of the Inspector General determined that it is legal for dialysis providers to contribute to paratransit service
- In 2018, Delegate Krimm sponsored a bill to bring heavy users of paratransit service to the funding table. A study was commissioned for DMH to investigate, results are not yet available.

We will continue to work on this issue.

Possible Additional Solutions include:

- **Meeting the immediate need:** Additional funding is needed. Ongoing, \$55,000 in operating funds would supply one additional Transit-plus driver and a one-time capital investment of \$30,000 would supply the needed vehicle, for a total of \$85,000.
- **Meet the annual need:** Annual increase of funding, as demand goes up each year, projections indicate one additional Transit-plus driver and one additional vehicle would be needed, totaling \$85,000 annually.

- Allow seniors & people with disabilities to ride free on the fixed route system
- Additional funding from dialysis providers – Issue: their contribution may have to be legislated.
- Move more users to the TAP program
- Uber/Lyft: we are investigating the process by which these services can be utilized, while tracking costs and data required by grant funding
- Training: train customers who are able to use the fixed route system.



Briefing on the work of the Commission to Advance Next Generation 9-1-1 across Maryland

Jack Markey, Director
Division of Emergency Management
Frederick County, Maryland

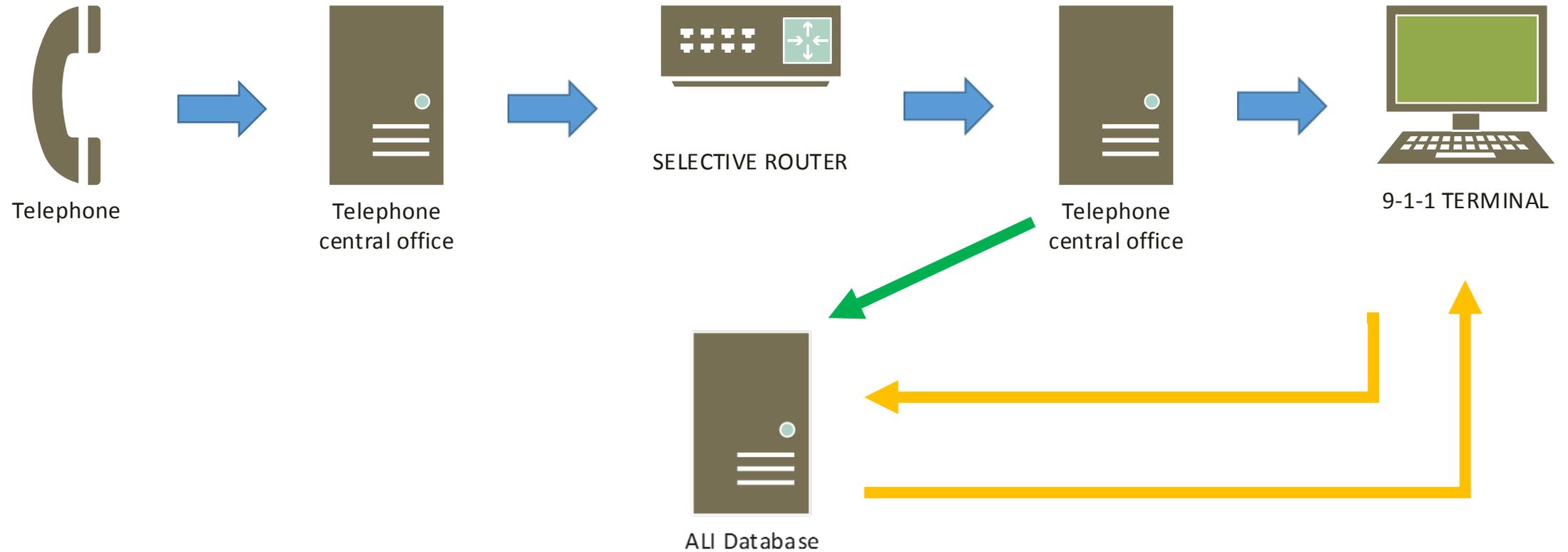
What is 9-1-1?

- 9-1-1 is the national single number to request public safety assistance
- 9-1-1 core infrastructure has existed for over 50 years and has been adapted to accommodate wireless, voice over internet, and to a limited degree text.
- 9-1-1 today is primarily a voice service with very limited data

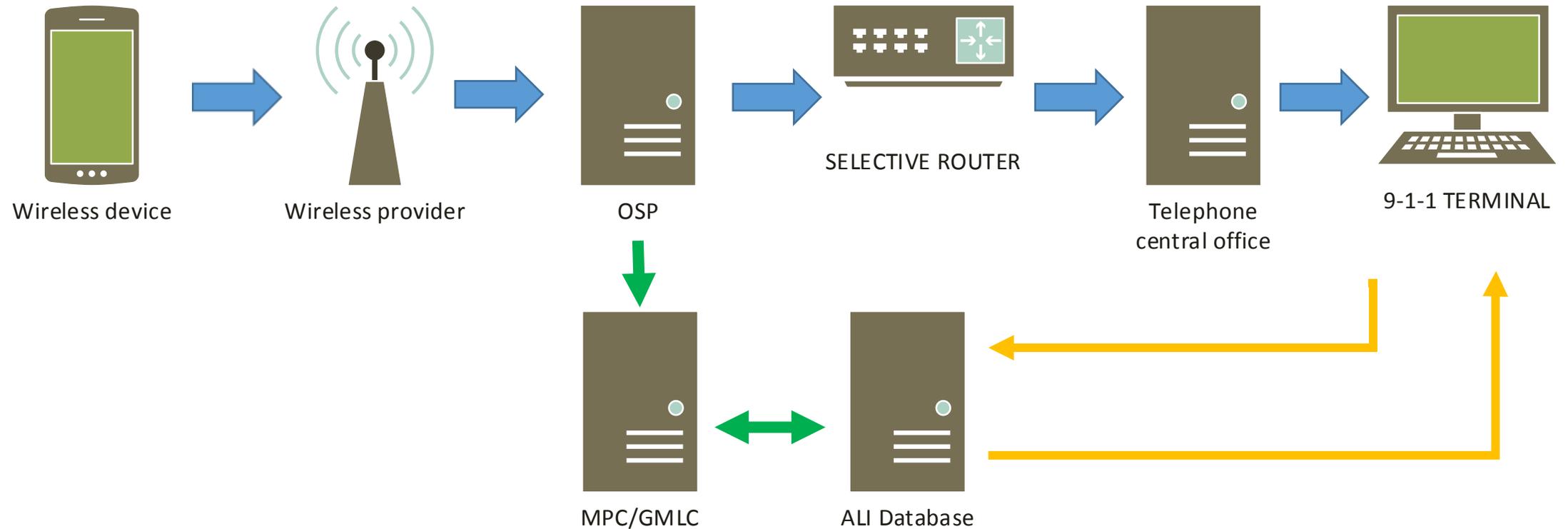
What is Frederick County's 9-1-1 structure?

- One integrated 9-1-1 system which serves 100% of the municipal, county, state, and federal lands inside the county
- One primary and one backup 9-1-1 center
- Emergency Communications Specialists from Frederick County's Department of Emergency Communications are normally the primary, single contact for all 9-1-1 sessions
- 100% session processing with internationally recognized protocols for emergency medical, police, and fire/rescue incident triage and self-help
- Partner agency staff provide call-processing for their designated phone lines, and qualified staff may also help address surges in 9-1-1
- Countywide public safety systems operated on behalf of multiple agencies (9-1-1, computer aided dispatch, digital trunked radio, digital logging)
- Coordination with eight counties in four states with whom we regularly exchange 9-1-1 information

Simplified legacy 9-1-1



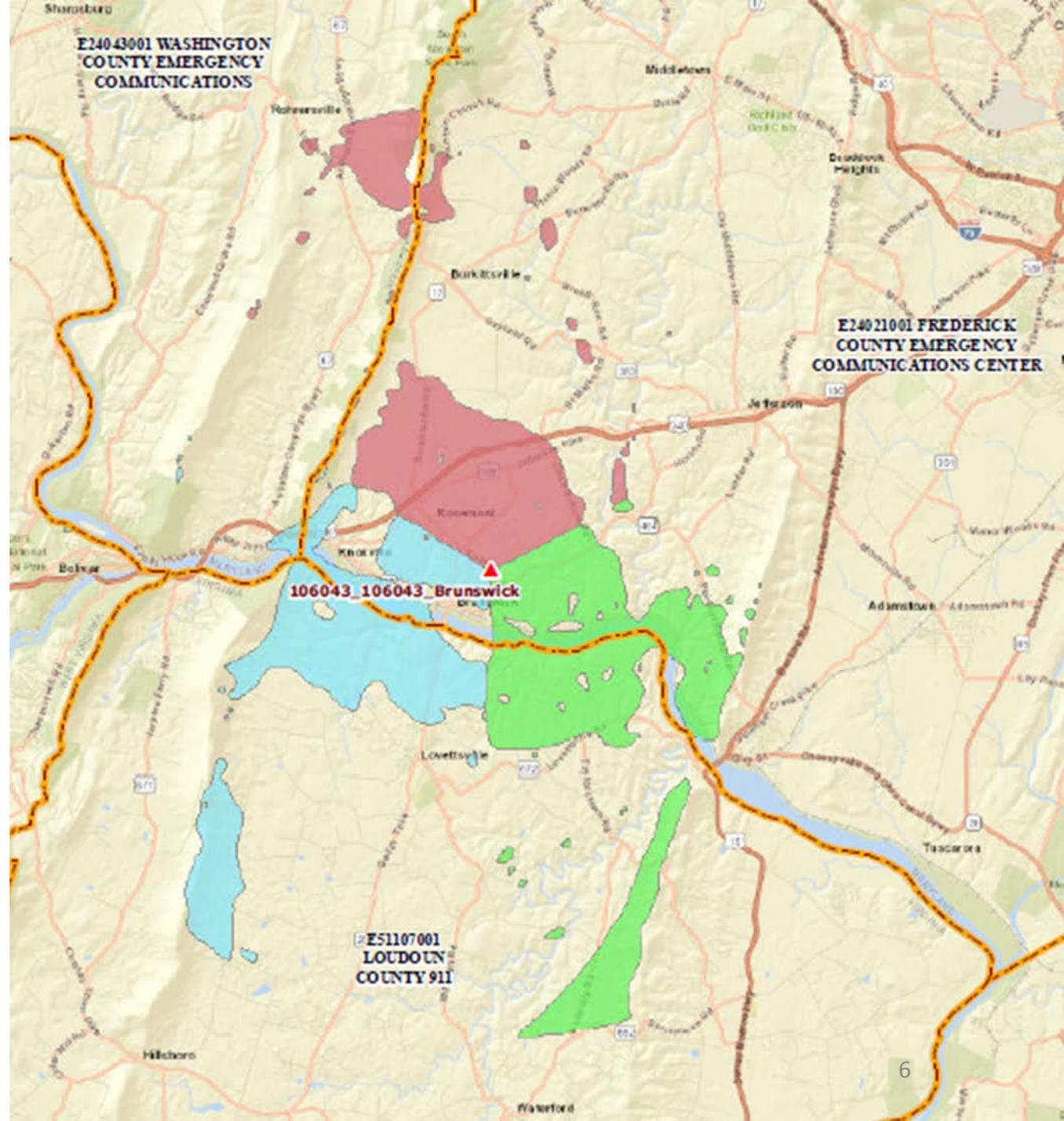
Simplified legacy wireless 9-1-1



Location query
can take 60 to 90
seconds

Legacy wireless 9-1-1 location technology illustration

Each color on the map represents the predicted coverage for one of the 120 degree sectors



What is Next Generation 9-1-1 (NG9-1-1)?

Next Generation 9-1-1 has both technical and layperson definitions

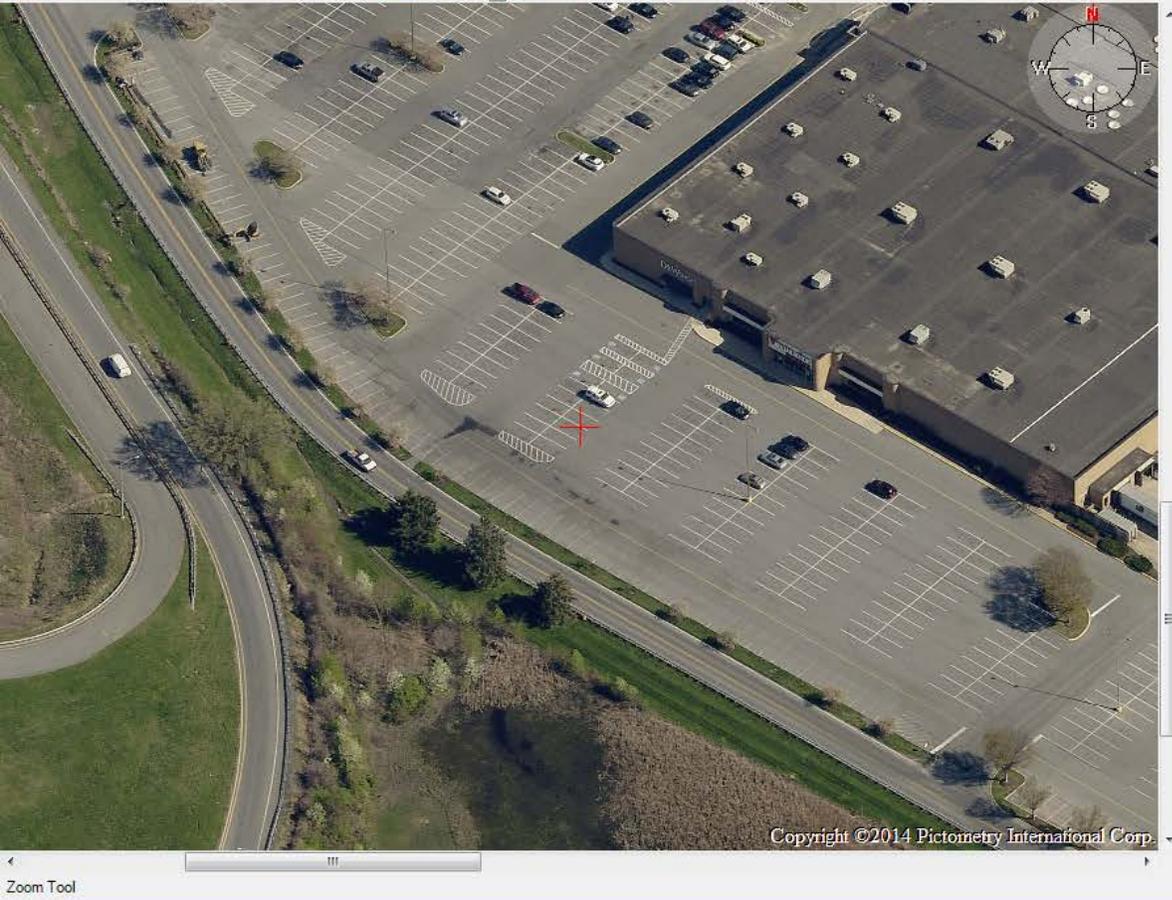
- In layperson terms the transition to NG9-1-1 principally involves:
 - Changing the infrastructure used to establish 9-1-1 sessions from originating devices to an Emergency Services Internet Protocol Network (ESINET) which connects to an internet protocol-capable 9-1-1 Center;
 - Using geospatial information system (GIS) data to rapidly locate devices initiating 9-1-1 sessions and route the 9-1-1 session to the appropriate 9-1-1 Center for the device location;
 - Supporting additional modes of communication (text, pictures, video, sensor data) to enhance 9-1-1 service;
 - Support enhanced network resiliency, 9-1-1 session-routing, and interconnections between 9-1-1 centers

More information:

- www.ng911now.org or www.nena.org

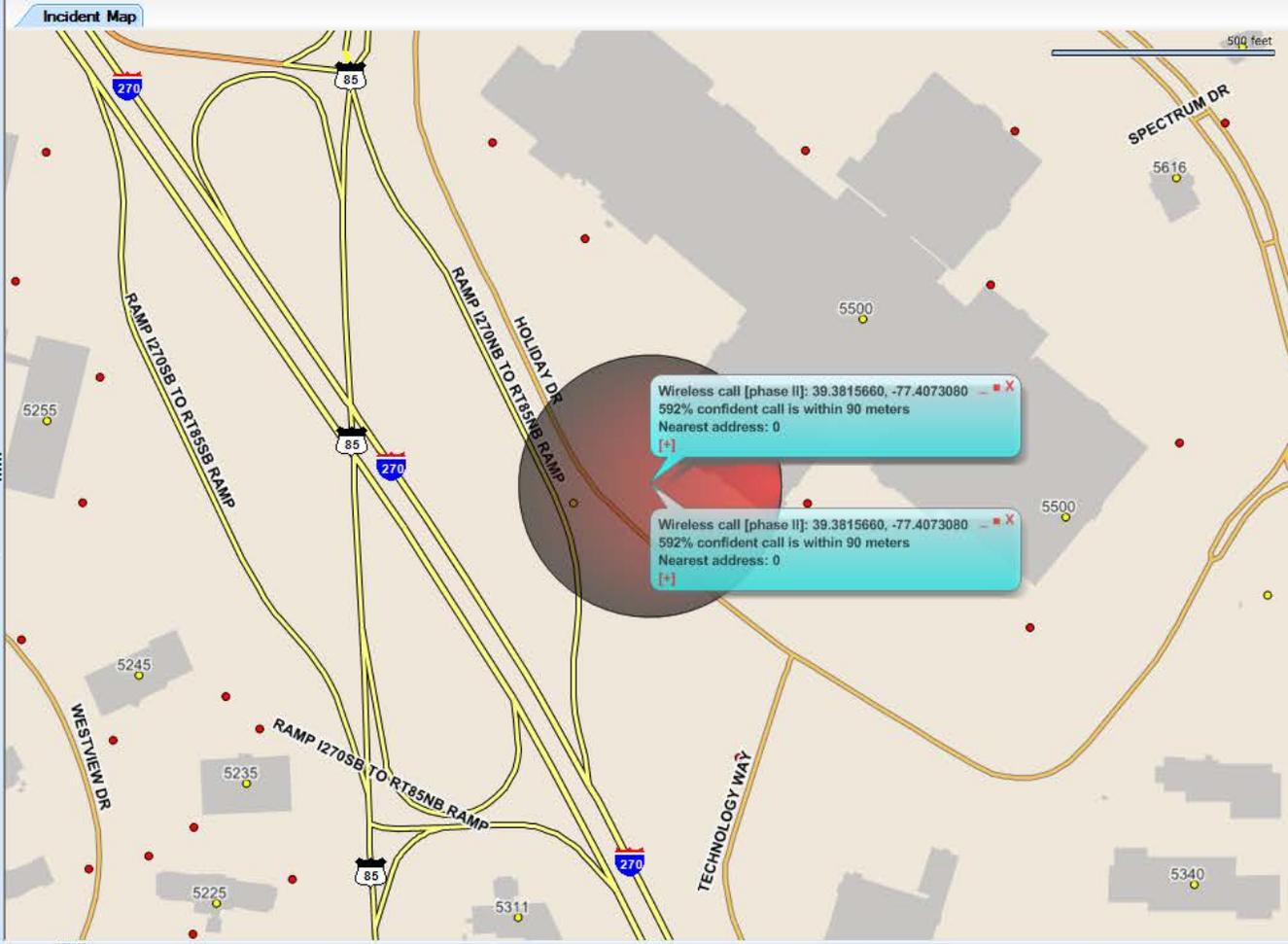
What has Frederick County been doing to prepare for the transition to Next Generation 9-1-1?

- 2002 – Law Enforcement Center co-location of Emergency Communications, Sheriff's Office, MD State Police
- 2008 – Deployed the first geo-diverse, internet protocol 9-1-1 system in Maryland
- 2010 – Led geospatial data sharing development effort to begin work towards data sharing necessary for NG9-1-1
- 2013 – In the first six centers in the nation to deploy Text-to-9-1-1; assumed primary 9-1-1 session-processing for all agencies; Frederick Police co-location of dispatch
- 2015 – Enhanced primary 9-1-1 Center capacity to accommodate current and planned staff growth to meet service demands
- 2017 – Leading MD NG9-1-1 procurement planning project team and MD 9-1-1 cybersecurity assessment project team
- 2018 – Participating with Director and Telecommunicator representatives on NG911 Commission; Leading contract support for NG911 Commission; Enhanced integration with Fort Detrick Emergency Services; Implementation of RapidSOS advanced call-location technology



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Zoom Tool



Incidents

Position	Date/Time	Area Code	P. C...	H. Prefix	Name	Type	Suffix	CoS	Community	Provider	Other
76	11/08 13:04:23	301	2...	SC...	MICHAEL	RD		RESD	MYERSVILLE	VERI	
76	11/08 13:04:23	301	2...	SC...	MICHAEL	RD		RESD	MYERSVILLE	VERI	
71	11/08 13:03:57	304	2...	SP...				WPH2		SPPC	
71	11/08 13:03:57	304	2...	SP...				WPH2		SPPC	
71	11/08 13:03:57	304	2...	SP...				WPH2		SPPC	

11/28/2018

Lat: 39.37875717 Long: -77.40878150

Commission to Advance Next
Generation 9-1-1 across Maryland

Commission to Advance Next Generation 9-1-1 across Maryland

Created by 2018 MD General Assembly, the Commission shall study and make recommendations regarding:

- the implementation, management, operation, and ongoing development of NG9-1-1 emergency communication services;
- the current statutory and regulatory framework for the management and funding of the 9–1–1 system within the State;
- federal, State, and local authorities, agencies, and governing bodies whose participation and cooperation will be necessary for the implementation of NG9-1-1 emergency communication services in the State;
- any efforts, projects, or initiatives in progress or planned in Maryland or any other state regarding the implementation of NG9-1-1 emergency communication services;
- the costs required to plan, test, implement, manage, and operate NG9-1-1 technology and services;
- best practices, policies, and procedures for public safety telecommunicators; and
- any other issues the Commission may consider useful in the planning and implementation of NG9-1-1 emergency communication services in the State.

Commission to Advance Next Generation 9-1-1 across Maryland

- On or before December 1, 2018, the Commission shall submit a preliminary report to the Governor and, in accordance with § 2–1246 of the State Government Article, the General Assembly on:
 - the needs, both capital and operating, to bring efficient and effective NG9-1-1 technology and service across Maryland, and estimated costs required to effect this priority outcome;
 - the current funding structure for both State and local support for 9-1-1 service and its adequacy in supporting both current service and anticipated next generation service;
 - comparisons of the current Maryland 9-1-1 fee and additional charge mechanism under § 1-310 of the Public Safety Article and comparable systems used in other states;
 - potential changes to the Maryland 9-1-1 fee and additional charge mechanism, and their estimated effect on the implementation of full-service NG9-1-1 across Maryland;
 - potential statutory or administrative changes to the scope of allowable uses for grant funding approved through the Emergency Numbers Systems Board, to promote and ensure ideal support for maintenance, training, and other costs associated with both the transition to NG9-1-1 service and the continued functions of effective call centers;
 - other matters related to the financing and procurement of NG9-1-1 across Maryland; and
 - the anticipation and prevention of cybersecurity threats to NG9-1-1 infrastructure.

Commission to Advance Next Generation 9-1-1 across Maryland

- On or before December 1, 2019, the Commission shall submit a final report to the Governor and, in accordance with § 2–1246 of the State Government Article, the General Assembly on:
 - the current statutory and regulatory framework for the management and funding of the 9-1-1 system within the State;
 - the implementation, management, operation, and ongoing development of NG9-1-1 emergency communication services, during both transition to expanded service and their permanent sustenance;
 - the ideal role and placement for the Emergency Number Systems Board within State government to best service its broad and evolving missions;
 - federal, State, and local authorities, agencies, and governing bodies whose participation and cooperation will be necessary for the implementation of NG9-1-1 emergency communication services in the State;
 - any efforts, projects, or initiatives in progress or planned in Maryland or any other state regarding the implementation of NG9-1-1 emergency communication services;
 - best practices, policies, and procedures for public safety telecommunicators; and
 - any other issues the Commission may consider useful in the planning and implementation of NG9-1-1 emergency communication services in the State.

Commission to Advance Next Generation 9-1-1 across Maryland

- Staffing
 - Technology and Cybersecurity
 - Finance
 - Oversight and Accountability
-
- Focused on how to take lessons from past five decades of 9-1-1 and use them to make informed decisions about the deployment of NG911 in Maryland to provide excellent service to our residents and visitors

NG911 Commission Recommendations (Summarized for brevity)

1. Adopt national standards for NG9-1-1 with any necessary MD amendments to ensure interoperability;
2. Require 9-1-1 Centers to have formal continuity of operations and cyber security plans based on MD standards;
3. MD Emergency Number Systems Board to work with MD Association of Counties 9-1-1 Directors to develop NG911 integration and interoperability, GIS, training, certification, quality assurance, and recertification standards for PSAPs and 9-1-1 Specialists;
4. Encourage local jurisdictions to carefully match staffing resources to service demand and support needs for NG9-1-1;
5. MD Association of Counties 9-1-1 directors cooperatively develop a statewide NG9-1-1 deployment plan and schedule;

NG911 Commission Recommendations (Summarized for brevity)

6. Adopt inclusive, assistive technologies where available to address special access needs for 9-1-1 service delivery;
7. Mandated cybersecurity measures to ensure statewide system integrity must be tied to a defined funding source when established;
8. Liability coverage for 9-1-1 service providers must be standardized, regardless of which technology is used to access 9-1-1;
9. Local jurisdiction records retention schedules must be provided during annual inspections by MD Emergency Number Systems Board;
10. Require formal, written agreements for interjurisdictional 9-1-1 operations, including session-handling and data sharing;

NG911 Commission Recommendations (Summarized for brevity)

11. Cooperative development of materials and coordinated communication of NG9-1-1 implementation information across MD;
12. MD Emergency Number Systems Board adoption of standard statewide metrics for NG9-1-1;
13. Establish consensus MD standards for 9-1-1 specialists, informed by national standards;
14. Recognition of 9-1-1 specialists as key link in the chain of public safety service, providing care and guidance as soon as 9-1-1 session is answered, and providing critical support to responders;
15. MD Emergency Number Systems Board and MD Association of Counties cooperative development, storage, and sharing of best practices across MD;

NG911 Commission Recommendations (Summarized for brevity)

16. Encourage development of career education opportunities at high school and college level to prepare 9-1-1 staff for changing technology and management demands;
17. Encourage local jurisdictions to ensure compensation of 9-1-1 specialists is appropriately matched with new demands from NG9-1-1;
18. Authorize shift of specific 9-1-1 recurring expenses currently handled at local level to 9-1-1 Trust Fund portion of fee to ensure uniform services across MD;
19. Shift 9-1-1 fee from per bill to per telephone number (wireless and voice over internet) or access line (fixed phones);
20. Increase 9-1-1 Trust Fund fee from \$0.25 to \$0.50, and authorize local fee to be increased by local government action as necessary from current \$0.75 to \$1.50 to fund authorized 9-1-1 costs;
21. Additional staff support from MD Emergency Number Systems Board is required to enhance and help coordinate local jurisdiction efforts;

Takeaways for Frederick County Delegation members

- Frederick County has a history of excellence and innovation regarding the provision of 9-1-1 service its to its residents and visitors
- 9-1-1 requires strong partnerships to be successful and Frederick County has continuously strengthened our ties in the county, and with our adjacent counties and states
- Geospatial information system (GIS) data developed at the municipal, county, state, and federal level is critical to the delivery of efficient and effective NG9-1-1 service
- Advancing NG911 deployment across Maryland will be a major discussion for the January 2019 Maryland General Assembly

Questions?

Contact:

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- Phil Lambert, Director of Emergency Communications
 - 301-600-2072 plambert@frederickcountymd.gov